

#### Applying a Framework for Addressing Cost-Effectiveness and Distributional Equity in Distributed Energy Resource Investment Decisions

## Illinois Work Group Final Meeting

June 18, 2025

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#### Housekeeping

- Please add your affiliations and pronouns to your Zoom name.
- Please mute yourself when you are not speaking.
- If you have a comment or question, please raise your hand or use the chat.
- We will be recording the session to share with DEA Work Group members that could not attend this call.





#### Agenda

- 1. Introduction and housekeeping
- 2. Project goals and objective
- 3. Recap Stages 1-7 of the DEA: Ameren
- 4. Recap Stages 1-7 of the DEA: ComEd
- 5. Conclusions and recommendations, lessons learned
- 6. Project schedule and next steps



## **Guiding Resources for the DEA Case Studies**

Distributional Equity Analysis for Energy Efficiency and Other Distributed Energy Resources (May 2024)

- Funded by US DOE, through Lawrence Berkeley National Lab (LBNL) and E4TheFuture
- Overseen by an Advisory Committee made up of experts in energy equity and in energy planning.
- Additional information and report available <u>here</u>.

#### National Standard Practice Manual (NSPM) for DERs

- Benefit Cost Analysis (BCA) guidance being used by states across the country
- With state focus on equity, key questions raised about how BCA addresses equity (or not...)

| UR DEPARTMENT OF<br>ENERGY<br>Office of<br>ENEWABLE ENERGY           | Distributional Equit<br>Energy Efficiency a<br>Distributed Energy<br>A Practical Guide<br>May 2024 | ty Analysis for<br>nd Other<br>Resources |
|--|--|--|
| National S<br>Practice N<br>For Benefit-Cost J<br>Distributed Energy | lanual<br>Analysis of  |  |
| AUGUST 2220  |  |  |
| ∳nesp  |  |  |



#### **Project Background, Goals and Objectives**

**Project Funding:** DEA Case Studies: Co-funded by Joyce Foundation and E4TheFuture

**Overarching Goal:** to demonstrate the use of a decision framework for assessing the distributional equity impacts of electric and gas resource investment decisions on disadvantaged communities and inform decision-making going forward.

#### **Case Study Objectives:**

- 1. Build stakeholder **understanding of the different dimensions of energy equity** and scope/role of DEA.
- 2. Demonstrate and practice working with **diversely represented stakeholder groups** throughout the DEA process.
- 3. Assess available DEA metric data, identify gaps and limitations and options to address gaps going forward.
- 4. Develop stakeholder understanding on how to use map-based resources and spatial tools to visualize DEA metrics for priority populations.
- 5. Using analysis results, **demonstrate the use of DEA**, **alongside BCA**, **to guide decision-making** on DER resource investments that accounts for impacts on priority populations.



#### **DEA Stages – where we have been**





## Stage 1: Community & Stakeholder Involvement



#### **Stage 1. Establish Community and Stakeholder Process**

- Energy resource investment decisions (including those using DEA) are more effective when they involve the communities and stakeholders who will be affected by those decisions.
- Community and stakeholder input is essential at each stage of a DEA. Analytical decisions should carefully and thoroughly account for the likely impacts on communities.
- Like with BCA for utility investments, follow-up to DEA is important: investments should be carefully overseen and monitored over time to ensure that programs are implemented as planned and the expected equity benefits are achieved.



#### **DEA Work Group** – Thank you!

| First            | Last      | Organization                                     |
|------------------|-----------|--|
| Kevin            | Dick      | 389nm  |
| Bev              | Bowlby    | Ameren Illinois                                  |
| Peter            | Millburg  | Ameren Illinois                                  |
| Agnes            | Mrozowski | Ameren Illinois                                  |
| Brice            | Sheriff   | Ameren Illinois                                  |
| Celia            | Johnson   | Celia Johnson Consulting                         |
| Andrew           | Weuve     | Champaign County Regional Planning<br>Commission |
| Mary Elle        | nGuest    | Chicago Historic Bungalow Association            |
| Sarah            | Moskowitz | Citizens Utility Board                           |
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| Jim              | Fay       | ComEd  |
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| Pastor<br>Booker | Vance     | Elevate  |

| First     | Last             | Organization                                      |  |
|-----------|------------------|---|--|
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| Chris     | Neme             | Energy Futures Group (for NRDC)                   |  |
| Fahad     | Rashid           | EPE Consulting                                    |  |
| Cheryl    | Watson           | Equitable Resilience Sustainability               |  |
| Selena    | Worster<br>Walde | Erthe Energy Solutions                            |  |
| Neil      | Curtis           | Guidehouse  |  |
| Mark      | Mandolini        | Honeywell   |  |
| Roger     | Pavey            | Illinois Association of Community Action Agencies |  |
| Elizabeth | Horne            | Illinois Commerce Commission                      |  |
| Ronaldo   | Jenkins          | Illinois Commerce Commission                      |  |
| Latifat   | Moradeyo         | Illinois Commerce Commission                      |  |
| Jennifer  | Morris           | Illinois Commerce Commission                      |  |
| Jim       | Zolnierek        | Illinois Commerce Commission                      |  |
| Caty      | Lamadrid         | Inova Energy Group                                |  |
| Grey      | Staples          | Mendota Group                                     |  |
| Karen     | Lusson           | National Consumer Law Center                      |  |

| First     | Last          | Organization                                    |  |
|-----------|---------------|---|--|
| i not     | Lust          | organization                                    |  |
| Kari      | Ross          | Natural Resources Defense Council               |  |
| Scott     | Metzger       | Office of the Illinois Attorney General         |  |
| Susan     | Satter        | Office of the Illinois Attorney General         |  |
| Shelby    | Smith         | Office of the Illinois Attorney General         |  |
| Hannah    | Howard        | Opinion Dynamics                                |  |
| Julia     | Friedman      | Oracle  |  |
| Christina | Frank         | Peoples Gas and North Shore Gas                 |  |
| Kristen   | Kalaman       | Resource Innovations                            |  |
| Deborah   | Dynako        | Slipstream                                      |  |
| Nikia     | Perry         | Solutions for Energy Efficient Logistics (SEEL) |  |
| Keely     | Hughes        | The JPI Group                                   |  |
| Stephen   | Taylor        | The Will Group                                  |  |
| Boratha   | Tan           | Vote Solar                                      |  |
| Erika     | Dominick      | Walker-Miller Energy Services                   |  |
| Carla     | Walker-Miller | Walker-Miller Energy Services                   |  |



#### Stage 1: Establish Community & Stakeholder Process

- 8 Work Group meetings
  - Chatham House Rule allowed for open discussion without concern for attribution
  - Utility representatives on calls allowed for timely updates
  - Polls helped to provide a "temperature check" on key decision points and issues
  - Participation varied meeting to meeting, but participants (some more than others) provided comments either verbally or via chat box
  - CBO participation was consistent in the meetings, represented by [2] CBOs
  - Efforts were made to schedule around other Illinois Work Groups and ICC meetings

Discussion: what we could have done differently or better to enhance stakeholder input?



## **Stage 2: Articulate the DEA context**



#### Stage 2. Articulate the DEA Context for each case study

The DEA context is the project scope, which should align with an existing or planned BCA scope. It should identify the **DER type**, **application** and **timeframe**.

In previous meetings we determined the DEA context for each case study.

| Proposal      | Utility | DER Type                              | DER Application                       | DER Timeframe              |
|---------------|---------|---------------------------------------|---------------------------------------|----------------------------|
| Case Study #1 | ComEd   | Energy<br>Efficiency<br>Plan          | Focus on residential programs         | Retrospective (2022-2025)  |
| Case Study #1 | Ameren  | Beneficial<br>Electrification<br>Plan | Focus on ChargeSmart &<br>ChargeReady | Prospective<br>(2026-2028) |



## **Stage 3: Priority Populations**



#### What are Priority Populations?

- **Priority populations** are the set of <u>electric or gas utility customers</u> who warrant additional attention to address equity concerns, consistent with the jurisdiction's energy equity policy and with stakeholder input.
  - These include <u>customers who have borne and continue to bear disproportionate, systemic costs</u> and burdens from energy extraction, generation, transmission, distribution, and consumption <sup>(1)</sup>

#### Steps we took to identify priority populations

- 1. Reviewed existing state energy equity goals, e.g., Climate & Equitable Jobs Act (CEJA)
- 2. Reviewed existing state and utility definitions already in use
- 3. Solicited input from work group members and stakeholder representatives
- 4. Chose priority populations based on the previous steps

(1) Distributional Equity Analysis for Energy Efficiency and Other Distributed Energy Resources, available at <u>https://live-etabiblio.pantheonsite.io/sites/default/files/bto-distributed-equity-analysis-guide\_may2024.pdf</u>



## **Stage 3: Identify Priority Populations**

Illinois state policy requires EE plans to focus on Low-income and BE plans to focus on Equity Investment Eligible Communities (EIEC) and Low-income.

#### Low-Income ("income-eligible")

- Households whose income does not exceed 80% of area median income, adjusted for family size and revised every 2 years.<sup>(1)</sup>
- Utilities are required to dedicate a set portion of energy efficiency (EE) portfolio budget for programs targeting income-eligible customers

#### Equity Investment Eligible Community (EIECs)

- CEJA defines as Restore, Reinvest, Renew Areas (R3) + Environmental Justice communities (EJC).<sup>(2)</sup>
- Utility beneficial electrification plans must provide benefits to EIECs and low-income communities.<sup>(3)</sup>
- (1) 102-0662 § 10-10 (Sep 15, 2021), https://epa.illinois.gov/content/dam/soi/en/web/epa/topics/ceja/documents/102-0662.pdf

<sup>(2) 102-0662 § 10-10 (</sup>Sep 2021), https://epa.illinois.gov/content/dam/soi/en/web/epa/topics/ceja/documents/102-0662.pdf

<sup>(3) 20</sup> ILCS 627/ (Nov 2021), https://www.ilga.gov/legislation/ilcs/ilcs3.asp?ActID=3348&ChapterID=5



#### Priority Populations for the DEA Case Studies

- Based on our research and discussions with stakeholders at our July 24 Workgroup meeting, we used the priority populations as defined in statute.
- Each DEA analysis used a unique definition for priority population, as defined by CEJA and the Electric Vehicle Act:

| Proposal      | Utility | DER     | Priority Population               |
|---------------|---------|---------|-----------------------------------|
| Case Study #1 | ComEd   | EE Plan | Low-income ("income-<br>eligible" |
| Case Study #2 | Ameren  | BE Plan | EIEC and low-income               |

• Work group generally agreed that ideally, going forward, there would be a consistent definition for priority populations between EE and BE plans and consideration for other populations, e.g., moderate income



## **Defining Priority Populations Going Forward**

#### **Current status:** Existing data

- Shaped by current requirements
- Inconsistent data collection between DER programs
- Focused on LI and EIECs

With Work Group input, our report will include recommendations for changes to data collection to support other priority population definitions.

#### **Long term vision:** Future data

- Shaped by broad equity considerations
- Organized, consistent data collection between DER programs
- Could include other characteristics (e.g. moderate income, BIPOC)



## **Stage 4: Identify DEA Metrics**



#### **Stage 4. Develop DEA Metrics**

 "DEA metric" refers to a small subset of metrics used to determine if costs and benefits of a utility program or investment are equitably distributed between priority populations and other customers.





#### **DEA Metrics Considered**

| DEA Metrics   | Ameren  | ComEd  |  |
|---|---|--|--|
| 1. Participation  | Yes   | Yes  |  |
| 2. Utility Investment   | Yes   | Yes  |  |
| 3. Rate and bill impacts  | Yes   | No - insufficient data – missing fuel switching data (natural gas usage) |  |
| 4. Energy savings   | No – BE programs increase energy use and<br>metric overlaps with bill impacts       | Yes  |  |
| 5. Shutoffs No – not applicable, BE programs increase energy use and are not tied to shutoffs     |   | No - insufficient data – lack of<br>causation/correlation for DER impact |  |
| 6. Reliability – outages  | No – not applicable, BE programs increase<br>energy use and are not tied to outages | No – insufficient data to tie outages to EE<br>programs                  |  |
| 7. GHG impacts  | No – impacts are near impossible to allocate to customer groups                     | No – impacts are near impossible to allocate to customer groups          |  |
| 8. Employment & Jobs  | No – insufficient data and tracking to include as a metric                          | No – insufficient data and tracking to include as a metric               |  |
| 9. Public Health<br>Impacts or Air Quality No – societal public health impacts included in<br>BCA |   | No – societal public health impacts included in BCA                      |  |



#### Metrics not analyzed for this case study

| WIATRIC                 | Key reasons for not analyzing                           | Recommendation & next steps   |  |
|-------------------------|---|---|--|
| Shutoffs                | Lack of available<br>data &<br>measurable DER<br>impact | <ul> <li>Not recommended as a DEA metric for BE; not currently recommended as a DEA metric for EE</li> <li>Research inconclusive about a correlation between EE programs and shutoffs.<sup>(1)</sup> A lack of data and difficulty tying impacts to a specific program make this metric not well-suited for a DEA at this time.</li> <li>→ Continue to promote energy savings measures in highest disconnection zip codes;</li> <li>→ Continue to collect and publish shutoffs data</li> <li>→ Consider research study to explore relationship between shutoffs and EE</li> </ul> |  |
| Reliability/<br>Outages | Lack of available<br>data &<br>measurable DER<br>impact | <ul> <li>Not recommended as a DEA metric for EE or BE plans</li> <li>Research supports a correlation between EE programs and a reduction in number of outages.<sup>(2)</sup> A lack of data and difficulty tying outages to a specific program make this metric not well-suited for a DEA</li> <li>→ Consider further research to explore relationship between reliability and EE and BE offerings</li> </ul>   |  |

(1) ComEd Utility Non-Energy Impacts Research. Guidehouse (Apr 2021). Available at <a href="https://www.ilsag.info/wp-content/uploads/ComEd-Utility-NEI-Overview\_2021-04-19.pdf">https://www.ilsag.info/wp-content/uploads/ComEd-Utility-NEI-Overview\_2021-04-19.pdf</a> (2) Carvallo, J., Mims Frick, N., Schwartz, N. A review of examples and opportunities to quantify the grid reliability and resilience impacts of energy efficiency (Oct 2022). Available at <a href="https://www.sciencedirect.com/science/article/pii/S0301421522004062#:~:text=In%20deterministic%20analysis%2C%20energy%20efficiency,demand%20relative%20to%20available%20



#### Metrics not analyzed for this case study

| Metric   | Key reasons for not analyzing  | Recommendation & next steps  |
|--|--|--|
| Employment<br>& Jobs   | Lack of available<br>data &<br>challenging to<br>measure<br>distributional<br>impacts                | <ul> <li>Not currently recommended as a DEA metric for these case studies. Could be considered as programs mature, contingent upon future studies.</li> <li>→ Evaluate current utility tracking methods and data collected</li> <li>→ Evaluate external sources of jobs data (i.e. Illinois Dept. of Employment Security)</li> <li>→ Work with utilities to align on both data tracking and accurate measures of jobs impacts, if appropriate</li> </ul> |
| Public health<br>impacts from<br>air<br>emissions                  | Lack of available<br>data, DER impact,<br>and challenging to<br>measure<br>distributional<br>impacts | <ul> <li>Not currently recommended as a DEA metric for these case studies</li> <li>Current EPA tools cannot estimate public health impacts at a sufficiently detailed level.</li> <li>Monetized public health benefits from avoided emissions already appear in a BCA</li> <li>→ Continue exploring how BE/EE programs can improve public health outcomes and how to measure impacts</li> </ul>  |
| GHG Emissions Lack of distributional impacts, data, and DER impact |  | <ul> <li>Not recommended as a DEA metric for EE and BE plans</li> <li>GHGs are a global pollutant (unlike other air emissions). Isolating a DER's impact on GHG-<br/>driven, weather-related events is extremely challenging.</li> <li>→ Continue monetizing and including GHG emissions in the BCA</li> </ul>   |



## **Stage 5: Apply DEA metrics to priority populations**

## **Stage 6: Present and Interpret DEA results**

## Ameren BE Case Study ComEd EE Case Study



#### Ameren BE case study: context and metrics

| Proposal      | Utility | DER Type | Programs                     | Priority Population | Perspective |
|---------------|---------|----------|------------------------------|---------------------|-------------|
| Case Study #2 | Ameren  | BE Plan  | ChargeSmart &<br>ChargeReady | EIEC/LI             | Prospective |

| DEA Metrics              | Assessment level | Included in DEA? |
|--------------------------|------------------|------------------|
| 1. Participation         | Program-level    | Included         |
| 2. Utility Investment    | Program-level    | Included         |
| 3. Rate and bill impacts | Program-level    | Included         |
| 4. Energy savings        | Program-level    | No               |
| 5. Shutoffs              | n/a              | No               |



#### **Ameren BE DEA – Programs**

#### 1. ChargeSmart

**Purpose**: to provide time-of-use rate discounts and charges to encourage customers to charge EVs during low-cost hours.

**Residential offering**: Participants receive <u>electric bill</u> <u>credits</u> for charging their EVs during a preferred charging period and <u>electric bill charges</u> for charging their vehicle during non-preferred hours<sup>(1)</sup>

**Residential program**: same offerings for EIEC/LI and all other customers

#### 2. ChargeReady

**Purpose**: to increase access to charging infrastructure.

**Residential offering**: Complete coverage of costs to install and purchase level 2 residential chargers

**Residential program**: available only to EIEC/LI customers (other customers not eligible)



#### **Summary of metric results - Ameren**

| Metric                   |                 | Metric Unit                                  | ChargeSmart – EIEC/LI | ChargeReady – EIEC/LI |
|--------------------------|-----------------|--|-----------------------|-----------------------|
| Participation (chargers) | R.              | % of participants                            | n/a                   | 84%                   |
| Participation (vehicles) | <sup>t</sup> er | % of participants                            | 26%                   | 26%                   |
| Utility investment       | Â               | % of program<br>budget (\$)                  | 26%                   | 84%                   |
| Rate impacts             | \$              | Relative change in rates                     | rates reduced         | rates increased       |
| Bill impacts             | •••             | 1 <sup>st</sup> year monthly bill<br>savings | \$6-\$92              | \$6-\$108             |



#### **Summary of metric results - Ameren**

| Metric                   |                 | Metric Unit                                  | ChargeSmart   | ChargeReady                                       |
|--------------------------|-----------------|--|---|---|
| Participation (chargers) | R.              | % of participants                            | n/a   | Benefits weighted more towards EIEC/LI customers. |
| Participation (vehicles) | <sup>t</sup> er | % of participants                            | Benefits weighted more towards all other customers. | Inconclusive benefits                             |
| Utility<br>investment    | Â               | % of residential program budget (\$)         | Benefits weighted more towards all other customers. | Benefits weighted more towards EIEC/LI customers. |
| Rate impacts             | \$              | Relative change in rates                     | Benefits weighted equally.                          | Benefits weighted equally.                        |
| Bill impacts             | •••             | 1 <sup>st</sup> year monthly bill<br>savings | Benefits weighted equally.                          | Benefits weighted more towards EIEC/LI customers. |

Green – net benefits weighted more towards EIEC/LI customers than all other customers Yellow – net benefits between EIEC/LI and all other customers are equivalent Red – net benefits weighted more towards all other customers than EIEC/LI customers Gray – inconclusive benefits/not enough data to make a conclusion



#### **ComEd EE case study: context and metrics**

| Proposal      | Utility | DER                          | Programs                      | Priority Population                      | Perspective   |
|---------------|---------|------------------------------|-------------------------------|--|---------------|
| Case Study #1 | ComEd   | Energy<br>Efficiency<br>Plan | Focus on residential programs | Low-income<br>("income eligible", or IE) | Retrospective |

| Metric                   | Assessment level   | Included in DEA?  |
|--------------------------|--------------------|-------------------|
| 1. Participation         | Residential sector | Included          |
| 2. Utility<br>Investment | Residential sector | Included          |
| 3. Energy Savings        | Residential sector | Included          |
| 4a. Rate Impacts         | Entire portfolio   | Insufficient data |
| 4b. Bill Impacts         | Entire portfolio   | Insufficient data |
| 5. Shutoffs              | Residential sector | Insufficient data |

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#### **ComEd Residential EE Programs Overview**

Focus of this DEA is on the residential sector programs, which include offerings for incomeeligible (IE) customers in addition to market rate programs.

| Sector | Progra                              | am                               | % Res Budget <sup>(1)</sup> | Description   |
|--------|-------------------------------------|----------------------------------|-----------------------------|---|
|        | ₩ <b>Ŀ</b>                          | Retail/Online*                   | 27%                         | Rebates for Energy Star certified appliances, home products and lighting products.  |
|        |                                     | Single Family Upgrades*          | 23%                         | Free assessments and installation of energy savings products  |
|        | Residential<br>& Income<br>Eligible | Multi-Family Upgrades*           | 23%                         | Efficiency upgrades for multi-family properties, including gas and electric measures for tenant units and common areas            |
|        |                                     | Whole Home Electric*             | 7%                          | Comprehensive upgrades and weatherization to convert income-<br>eligible single-family and multifamily buildings to all-electric. |
|        |                                     | Product Distribution*            | 10%                         | Kits and distribution of products through Food Banks, Food pantries and other partners  |
|        |                                     | Residential New<br>Construction* | 3%                          | Affordable Housing New Construction (AHNC) and Electric Homes New Construction (EHNC)   |
| ę      |                                     | Contractor/Midstream<br>Rebates  | 2%                          | Incentives for replacing heating & cooling equipment with energy efficient measures.  |
|        |                                     | Home Energy Reports              | 5%                          | Reports on household energy usage patterns and personalized efficiency advice, including behavioral principles                    |

\*includes income-eligible offerings

Data source: ComEd 2022-2025 EE and DR Plan, available at: https://www.icc.illinois.gov/docket/P2021-0155/documents/321073/files/558684.pdf



#### **ComEd metric results**

| Metric             | Metric Unit |                                      | Program                    | IE % Participation |
|--------------------|-------------|--------------------------------------|----------------------------|--------------------|
| Participation      | <b>*</b>    | % of program participants            | Retail/Online - appliances | 33%                |
|                    |             |                                      | Retail/Online - lighting   | 51%                |
|                    |             |                                      | Single Family Upgrades     | 62%                |
|                    |             |                                      | Multi-Family Upgrades      | 76%                |
|                    |             |                                      | Whole Home Electric        | 100%               |
| Utility investment | Î           | % of residential program budget (\$) | All                        | 71%                |
| Energy savings     | Î.          | % of total energy savings            | All                        | 67%                |

**Green** – net benefits weighted more towards IE customers than all other customers **Gray** – inconclusive benefits/not enough data to make a conclusion

Source: See previous WG #7, slides 14-37 https://www.mwalliance.org/sites/default/files/mediadocument/Work%20Group%20Meeting%207%20update%2020250429%20v2.pdf



#### **Summary of metric results - ComEd**

| Metric             | Metric Unit |   | Conclusion  |  |
|--------------------|-------------|---|---|--|
| Participation      |             | % of participants                         | Benefits weighted more towards IE customers than other customers. |  |
| Utility investment | Â           | % of residential program budget (\$)      | Benefits weighted more towards IE customers than other customers. |  |
| Energy savings     | Į,          | % of total energy savings                 | Benefits weighted more towards IE customers than other customers. |  |
| Rate impacts       | \$          | Relative change in rates                  | Insufficient data   |  |
| Bill impacts       | •••         | 1 <sup>st</sup> year monthly bill savings | Insufficient data   |  |

**Green** – net benefits weighted more towards IE customers than all other customers **Gray** – inconclusive benefits/not enough data to make a conclusion



#### **Topics of Work Group Feedback**

#### Ameren

- Concern about the EV adoption barriers, including cost of EVs and lack of charging infrastructure
- Interest in other Illinois and private programs to fund EV charger deployment
- Interest in assumptions behind Ameren's avoided emissions calculations
- Emphasis on the importance of public education and outreach in reaching underserved communities

#### ComEd

- Questions about how low-income participants are counted when using zip code definition for certain IE programs
- Interest in capturing long-term lifetime benefits of EE measures (e.g., heat pump) and how they are captured in a BCA
- Concerns on how EE programs account for diverse building stock in low-income communities
- Concerns around extreme heat impacts and how EE can provide cooling benefits to vulnerable populations
- Desire and interest to quantify bill and rate impacts for ComEd EE plan in the future

#### **Cross-cutting**

- Importance of intersectional solutions and cross collaboration when it comes to addressing equity (community planning, housing, etc.)
- Concern about the impact of federal administration changes on BE and EE plans (particularly EV chargers for Ameren's BE plan)
- Noted potential overlap between DEA metrics and other ongoing utility performance metrics
- Interest as well as uncertainty in how these DEA results can be used for future Illinois processes, in the SAG, or development of future EE and BE plans
- Desire for more action-oriented and specific
   recommendations based on results and findings



# Stage 7: Make resource decisions using results from DEA and BCA



## Limits of Benefit-Cost Analysis (BCA)

- Benefit Cost Analysis (BCA) compares the present value of a DER's benefits with the present value of its costs
- Some jurisdictions conduct rate, bill, and/or participation impact analyses, which address equity between program participants and non-participants
- However, BCA is not designed to address distributional equity
  - BCA measures impacts on average across the utility system
  - BCA cannot distinguish impacts on priority populations
  - BCA focuses mostly on monetary results, but many equity metrics cannot be put into monetary terms
  - BCA should not account for rate, bill, or participation impacts



## **Distributional Equity Analyses**

DEA can be conducted alongside BCA

- DEA provides additional information on equity
- DEA uses many of the same inputs, methods, and assumptions as BCA

#### Key differences between DEA and BCA

- DEA separates customers into priority populations and other customers.
   To indicate how the costs and benefits are distributed across different customers
- DEA includes <u>metrics</u> to provide energy equity data

Together the two analyses can inform decisions about whether and to what extent utilities should invest in DERs.



#### **Stage 7. Generic Decision Framework**



Framework from DOE Distributed Equity Analysis Guidebook

In the next slides, we present our findings for where Ameren and ComEd's programs fall in this figure.


### Ameren: ChargeSmart BCA and DEA Results

#### **BCA** Results



#### BCA Conclusion

ChargeSmart is cost-effective

#### **DEA Results** Metric **Metric Unit ChargeSmart** Benefits weighted more Participation % of participants towards all other (vehicles) customers. % of residential Benefits weighted more Utility towards all other program budget Ⅲ investment (\$) customers. **Relative change** \$ Rate impacts Benefits weighted equally. in rates 1<sup>st</sup> year monthly **Bill impacts** Benefits weighted equally. bill savings

**Green** – net benefits weighted more towards EIEC/LI than other customers **Yellow** – net benefits between EIEC/LI and other customers are equivalent **Red** – net benefits weighted more towards other customers than EIEC/LI **Gray** – inconclusive benefits/not enough data to make a conclusion

#### **DEA Conclusion**

Benefits are generally weighted equally but EIEC participation levels are relatively low

#### **Questions?**

#### 37



### **Decision Framework: Ameren ChargeSmart**

**BCA Results** 

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BCR

Inconclusive: program may be reconsidered to be more equitable.

Program has the potential to distribute benefits equitably

Program likely requires significant modifications to be cost-effective and equitable.

Inconclusive: program may be reconsidered to be more cost-effective.

Needs improvement

Meets expectations

#### DEA Results

#### **Recommendations**:

- 1. Increase EIEC/LI participation
  - Ameren's customers that are EIEC/LI: 32%
  - Actual participation (2023): **15.5%**
  - Assumed participation (2026-2028): **25%**
- 2. Seek opportunities to improve program offerings to EIEC/LI (e.g. greater rate discounts)



### Ameren ChargeReady: BCA and DEA Results

#### **BCA Results**



#### Conclusion:

ChargeReady is cost-effective.

|                          |                | DEA Res                                      | ults   |
|--------------------------|----------------|--|--|
| Metric                   |                | Metric Unit                                  | ChargeReady  |
| Participation (vehicles) | R.             | % of<br>participants                         | Inconclusive benefits                                |
| Participation (chargers) | Ϊ <del>ς</del> | % of<br>participants                         | Benefits weighted more towards<br>EIEC/LI customers. |
| Utility<br>investment    | Â              | % of residential<br>program budget<br>(\$)   | Benefits weighted more towards<br>EIEC/LI customers. |
| Rate impacts             | \$             | Relative<br>change in rates                  | Benefits weighted equally.                           |
| Bill impacts             | •••            | 1 <sup>st</sup> year monthly<br>bill savings | Benefits weighted more towards<br>EIEC/LI customers. |

DEA Desulta

**Green** – net benefits weighted more towards EIEC/LI than other customers Yellow – net benefits between EIEC/LI and other customers are equivalent **Red** – net benefits weighted more towards other customers than EIEC/LI **Gray** – inconclusive benefits/not enough data to make a conclusion

**Questions?** 



#### **Decision Framework: Ameren ChargeReady**





### **ComEd: BCA and DEA Results**

**BCA Results - Residential** 



**BCA Conclusion** Residential EE programs are cost-effective **DEA Results** 

|     | Metric                               | Conclusion  |
|-----|--------------------------------------|---|
|     | % of participants                    | Benefits weighted more towards IE customers than other customers. |
| Â   | % of residential program budget (\$) | Benefits weighted more towards IE customers than other customers. |
| Ĵ.  | % of total energy savings            | Benefits weighted more towards IE customers than other customers. |
| \$  | Rate impacts                         | Insufficient data   |
| ••• | Bill savings                         | Insufficient data   |

#### **DEA Conclusion**

Residential EE program benefits are generally weighted more towards IE customers

#### Questions?



#### **Decision Framework: ComEd DEA**





### **Case Study-Specific Recommendations**



#### **Recommendations Outline**

| Issue                    | Description  |
|--------------------------|--|
| Category                 | DEA stage  |
| Driving Issue            | Issue, challenge, or data gap that inspired the recommendation   |
| Recommendation           | Project Team recommendation to address the issue   |
| Priority-Level           | Low, medium, high: How important the recommendation is to evaluating and improving distributional equity in EE and BE plans  |
| Timeframe                | <u>Near-term</u> : to be addressed as soon as possible<br><u>Medium-term</u> : addressed for or during upcoming plan cycles<br><u>Long-term</u> : an effort that may span multiple years |
| Relative level of effort | Low, medium, high: Dependent on the time, resources, and data availability to implement the recommendation   |
| Relevant parties         | Involved groups to carry out & provide feedback on the recommendation (utilities, ICC, external 3 <sup>rd</sup> party, CBOs, stakeholders)   |

#### Discussion:

(1) Do you have other recommendations for analysis, research studies, program design, or evaluation?(2) Do you have opinions on priority levels of these recommendations?



#### **Recommendations: Ameren BE Case Study**

| Category                | Driving issue  | Recommendation  | Priority-<br>Level | Timeframe                                | Relative<br>level of<br>effort                         | Relevant<br>parties   |
|-------------------------|--|---|--------------------|--|--|---|
| DEA Context             | Project team<br>conducted program-<br>level DEAs only                          | <b>Conduct a DEA on the entire</b><br><b>Ameren BE portfolio</b> in 2026 using<br>actual reported program data and<br>results   | Medium             | Near-term:<br>end of<br>program<br>cycle | Medium<br>(2 <sup>nd</sup> DEA<br>should be<br>easier) | Ameren –<br>data-sharing<br>Other party<br>– analysis               |
| Priority<br>Populations | EIEC/LI participation<br>assumption is not<br>well-explained                   | Review, justify, and/or update the <b>25% EIEC/LI participation</b> assumption  | High               | Near-term                                | Low  | Ameren  |
| Metrics                 | Utility data can be<br>challenging to<br>access for the public                 | Create a <b>common reporting</b><br><b>dashboard or map</b> so that<br>stakeholders can more easily access<br>program data; publish data on types<br>of EVs participating | High               | Medium-<br>term,<br>ongoing              | High   | <b>Ameren</b> –<br>data-sharing<br><b>Other party</b><br>– analysis |
|                         | There are no<br>specific targets for<br>EIEC/LI participation<br>or investment | Utilize retrospective evaluation practices to <b>confirm that plan assumptions were met</b>   | Medium             | Medium-<br>term,<br>ongoing              | Medium   | Ameren  |



### **Recommendations: Ameren BE Case Study**

| Recommendation                          | Driving Issue  | Recommendation   | Priority-<br>Level | Timeframe | Relative<br>level of<br>effort | Relevant<br>parties  |
|---|--|--|--------------------|-----------|--------------------------------|--|
|   | CEC program is<br>community-<br>driven and<br>could offer<br>insights into<br>program design | <b>Utilize lessons learned</b> from<br>the Community Engagement<br>and Consultation program to<br>improve other BE programs<br>(e.g. outreach methods,<br>program offerings) | High               | Near-term | Medium                         | Ameren &<br>CBOs   |
| Other: future<br>analysis &<br>research | BE plan<br>addresses a   | Study <b>EV adoption barriers</b> ,<br>including up front cost and<br>public charger access  | High               | Near-term | High                           | Ameren –<br>data-<br>sharing<br>Other<br>party –<br>analysis |
|   | limited range of<br>EV adoption<br>hurdles   | Map existing charger<br>distribution for insights into<br>where gaps in public charging<br>exist and where home level 2<br>chargers are needed                               | Medium             | Near-term | Medium                         | Ameren –<br>data-<br>sharing<br>Other<br>party –<br>analysis |



### **Recommendations: ComEd EE Case Study**

| Category    | Driving Issue  | Recommendation  | Priority-<br>Level | Timeframe       | Relative<br>level of<br>effort | Relevant<br>parties  |
|-------------|--|---|--------------------|-----------------|--------------------------------|--|
| DEA Context | Full portfolio DEAs give a fuller picture of equity implications                     | Conduct a <b>full DEA</b> on the<br>2022-2025 ComEd EE<br>portfolio in 2026 using<br>reported program data to<br>ensure programs are<br>reaching IE communities | Medium             | Long-term       | High                           | <b>ComEd</b> –<br>data-sharing<br><b>Other party</b><br>– analysis |
|             | Prior EE plans may provide<br>insight for historic<br>distribution of benefits       | Conduct a future DEA to<br>assess the distribution of<br>benefits from <b>multiple plan</b><br><b>cycles</b> ('18-'21 and '22-'25)                              | Low                | Long-term       | High                           | CBOs –<br>feedback   |
| Priority    | Data aggregation in<br>reporting loses key detail<br>about populations               | Consider using <b>census</b><br><b>tracts for priority</b><br><b>population</b> reporting over<br>zip codes   | High               | Medium-<br>term | High                           |  |
| Populations | More than just LI individuals<br>could benefit from enhanced<br>EE program offerings | Consider <b>expanding</b><br><b>priority population</b><br><b>definition</b> to include EIECs<br>and potentially moderate-<br>income populations                | Medium             | Medium-<br>term | Medium                         | ICC &<br>ComEd   |



#### **Recommendations: ComEd EE Case Study**

| Category | Driving Issue   | Recommendation  | Priority-<br>Level | Timeframe       | Relative<br>level of<br>effort | Relevant<br>parties  |
|----------|---|---|--------------------|-----------------|--------------------------------|--|
|          | Shutoffs were of high-<br>interest to work group<br>members but not easily tied<br>to EE programs           | Study relationship between<br>EE programs and service<br>shutoffs   | Medium             | Long-term       | High                           | <b>ComEd</b> – data-<br>sharing<br><b>Other party</b> –<br>analysis      |
|          | Inconsistent program<br>reporting made comparing<br>across customer groups<br>challenging                   | Standardize reporting<br>methods for program<br>participation and clarify<br>accounting methods.  | Medium             | Near-term       | Medium                         | ComEd  |
| Metrics  | IE participation is not clearly reported  | Estimate the <b>total eligible</b><br><b>IE customers</b> and estimate<br>a <b>participation rate</b> as a<br>share of eligible customers | High               | Near-term       | Medium                         | ComEd  |
|          | Bill & rate impacts were of<br>high-interest to work group<br>members but were not able<br>to be quantified | Coordinate with gas utilities<br>to share data and <b>analyze</b><br><b>bill and rate impacts</b>   | High               | Medium-<br>term | High                           | ComEd & gas<br>utilities – data-<br>sharing<br>Other party –<br>analysis |



#### **Discussion**

1. Do you have other recommendations for analysis, research studies, program design, or evaluation

2. Do you have opinions on priority levels of these recommendations?



### **Recommendations for Improving DEA**



### **Lessons learned for future DEAs in Illinois**

| DEA Stage               | Issue/Lesson   | Recommendation  | Relevant<br>Parties            |
|-------------------------|--|---|--------------------------------|
| DEA<br>Context          | Utility plan cycles were ongoing or ramping up, leading to challenges on data availability | Conduct prospective <b>DEAs during DER design</b> ; conduct retrospective DEAs <b>during post program review</b>  | DEA analyst, ICC               |
| Priority<br>Populations | Different definitions across EE and<br>BE programs prevents cross-portfolio<br>comparisons | Possible long-term goal to align definitions  | ICC, utilities, work<br>groups |
|                         | Lack of publicly reported census-<br>tract specific data for public health<br>modeling     | Continue studying <b>how EE and BE programs can improve</b><br><b>public health</b> for priority populations and the best ways to<br>measure this impact for priority populations | Work group, ICC                |
| DEA<br>Metrics          | Jobs & employment programs are<br>ramping up and lack publicly<br>available data           | Continue to explore how to <b>track local jobs impacts</b> ;<br>continue to <b>focus workforce development</b> programs in<br><b>EIEC/LI and IE communities</b>                   | Work group, utilities          |
|                         | Community priorities need to inform metric development                                     | Stronger <b>up-front stakeholder involvement</b> to ensure metrics incorporate community perspectives   | DEA analyst, work<br>group     |



### **Lessons learned for future DEAs in Illinois**

| DEA Stage      | Issue/Lesson  | Recommendation   | Relevant<br>Parties             |
|----------------|---|--|---------------------------------|
|                | Long and involved process to share data between Project Team and utilities  | Develop <b>utility partnerships</b> and share NDAs as early as possible  | DEA analyst,<br>utilities       |
| Data<br>access | Accessing data stored in utility<br>databases was challenging for the<br>Project Team                                       | Collaborate with utility to establish a list of <b>data available in</b><br><b>the utility database</b> and strea <b>mline data requests</b> to the<br>utility | DEA analyst,<br>utilities       |
|                | Strong community interest in metrics<br>that weren't tracked by utilities or had<br>insufficient granularity                | Track and report available data on a <b>census-tract level</b> in a <b>publicly accessible dashboard</b>   | Utilities                       |
| Stakeholder    | Ongoing work groups, processes,<br>and meetings in Illinois presented<br>scheduling challenges                              | <b>Consider ongoing processes</b> and <b>coordinate with</b><br><b>existing meeting schedules</b> that may impede utility or<br>stakeholder participation      | DEA analyst                     |
| Engagement     | Limited CBO participation   | Better advertisement of the participation stipend and conducting <b>specific outreach to CBOs</b>  | DEA analyst                     |
| Other          | Relationship between DEA metrics<br>and other ongoing utility data or<br>metrics proceedings not a focus of<br>the analysis | Explore using <b>other utility reporting avenues</b> (rate cases, performance metrics) to enable utilities to track the data needed for a DEA                  | DEA analyst, work<br>group, ICC |



#### **Discussion**

1. Do you have other recommendations for analysis, research studies, program design, or evaluation?

2. What are your key takeaways?



## **Project Schedule Recap**

| Work Group Meeting                                   | Date           |
|--|----------------|
| #1 - Introduction to process, relevant policies      | March 6, 2024  |
| #2 – Proposed Case Studies & DEA Context             | May 10, 2024   |
| #3 – Priority Populations and DEA Metrics            | July 24, 2024  |
| #4 – DEA Metrics                                     | Oct 9, 2024    |
| #5 –Ameren BE DEA – Results I                        | Dec 13, 2024   |
| #6 – Ameren BE DEA – Results II                      | March 13, 2025 |
| #7 – ComEd EE DEA – Results                          | May 1, 2025    |
| #8 – Summary and final conclusions & recommendations | June 18, 2025  |
| Final report published                               | July 2025      |

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### **Next Steps**

- Our team will publish our final report in July 2025
- Please reach out to team with any questions/comments following this meeting (see next slide)
  - Project Coordination: Julie Michals at <u>jmichals@e4thefuture.org</u>
  - Lead Work Group contact: Greg Ehrendreich at <u>gehrendreich@mwalliance.org</u>



# Thank you! Contact Information



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Check out <u>NESP Events</u> for NSPM and BCA webinars

Stay informed with <u>NESP News</u>



### **Project Team**

#### Midwest Energy Efficiency Alliance

Liaison and facilitation





Gregory Ehrendreich Manager

Natalie Newman Sr. Policy Associate

**E4TheFuture** Project management



Julie Michals Director

Synapse Energy Economics Research and analysis



Alice Napoleon Principal Associate

Tim Woolf Senior VP









## **Background Slides**



## **Choosing DEA Metrics: Metric & Data Considerations**

| Metric Consideration      | Description  |
|---------------------------|--|
| Tied to equity goals      | Does the metric address one or more of the jurisdictional equity goals?  |
| Distributional            | Does the metric focus on distributional equity impacts, i.e., whether some customers are receiving greater benefits than others for the required costs?                    |
| Discrete                  | Does the metric overlap with BCA metrics or other DEA metrics?   |
| DER impact<br>(causation) | Will the DER being considered have an impact on the metric?  |
| Data availability         | Is the relevant metric data currently or anticipated to be available?<br>i.e. Does the utility collect this data? Is this data available elsewhere?                        |
| Data resolution           | Is the data at a level that is detailed enough to provide sufficient resolution?<br><i>i.e. Is the available data at Census tract, town, or zip code-level resolution?</i> |



#### **Data sources and methods for Ameren DEA metrics**

- Data sources
  - BE Plan #1 and BE Plan #2 program descriptions, benefit cost analysis, rate impact analysis data
  - BE Plan Annual Report (July 2024) ChargeSmart data and program descriptions
  - Ameren's BCA analysis underlying data for metrics
  - Testimony from relevant dockets benefit cost analysis methods
  - Communication with Ameren staff (calls and emails)
- Calculation of metrics: sorting, filtering, and summarizing data in Ameren's BCA analysis workbook
  - Bill impacts: we used Ameren's assumptions and external, publicly available data about electricity rates, EV energy usage, and avoided gas costs



Ameren Illinois Company -BE Plan Annual Report (July 2024)



#### **Data sources for ComEd DEA metrics**

- 2022-2025 Revised EE and DR Plan program descriptions, budget, energy savings forecasts
- Quarterly Reports (2022-2024)
- Cost effectiveness reports (2022-2024)
- Testimony from relevant dockets benefit cost analysis methods
  - <u>21-055</u> Revised ComEd 2022-2025 EE and DR Plan
- Communication with ComEd staff (calls and emails)

| ComEd.<br>Energy Efficiency Program       |         |
|---|---------|
| Commonwealth Ediso<br>Revised Energy Effi |         |
| Demand Respon<br>2022–202                 | se Plan |
|   |         |
| March 1, 2023                             |         |

*ComEd Revised EE and DR Plan 2022-2025* 



